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Title: 2nd Response to OCC Highways Comments

Date: May 2022

May 2022

1.1 Jubb has been commissioned by Hallam Land Management Ltd (HLM) to provide highways and transportation advice in relation to proposals for a residential-led mixed use development on Land north-east of the railway line in North West Bicester.

1.2 This technical note sets out, in table format, a response to Oxfordshire County Council's transport and highways comments relating to Jubb's Technical Note 02.

Document / Paragraph	OCC Comments to TA	Jubb Comments	OCC Comments to TN02	Jubb Comments
	L	ES Non-Tech S	ummary	
5.1	States that the transport effects of the proposals have been carefully modelled -this is not borne out in the TA			Note: awaiting costs and timescales for Bicester Transport Model runs: 2026 – partial development with link road not completed 2031 full development with link road completed An initial meeting between Jubb and Tetra Tech has taken place and Jubb are preparing a scope for the modelling – a copy of which will be



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				provided to OCC.
		TA Part 1		1
2.1.4	States that the site forms part of Policy Bicester 1 but some of the site is outside the allocation area. Rather Policy Bicester 1 forms part of the site!		-	-
4.3.3	funded from Growth Deal so	Noted. Discussions are ongoing with various parties including Cherwell DC regarding the delivery of the A4095 Assessment work is also being undertaken to understand the quantum of development that could be delivered with a mitigation scheme at the A4095/Howes Lane/Bucknel Road junctions – please note we are awaiting model flows from OCC.	2 9 9 9 1 9	Note: model turning movements received.
	1	TA Part 2	1	1
Fig 5.3	doesn't appear very comprehensive and does not include routes to be	Figure 5.3 shows the main existing footways and existing crossing points It also indicates the footways that wil be provided adjacent to the realigned A4095 and the delivery of additiona crossing points that will be provided as part of the proposed A4095 realignment scheme (at Bucknel Road and the two proposed A4095 site accesses) and the proposed A4095/Banbury Road signalisation	Response. Need for additiona lped/cycle access points as set out in Single Response. I I I I I I I	Extract from OCC Single Response lwith Jubb commentary in blue: There are no additional cycle and pedestrian access points into the site. Filtered permeability is necessary to make walking and cycling the most convenient and direct ways to leave the site and thereby realise the low car trip ambitions. These must be secured through the planning

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Paragraph		scheme. Paragraph 10.1.6 sets out the off-site sustainable transport enhancements that were proposed and agreed for the full NWB development scheme and discussions regarding the provision/contribution towards these opportunities to improve links to the wider Bicester active transport network is welcomed. Upgrade of the route alongside the railway from Lord's Lane to Banbury Road as a surfaced cycleway and footpath. Improvements along Banbury Road some of which are being delivered as part of the Exemplar development. Minor improvements to the existing cycleway on the south side of Lord's Lane to remove vegetation tha impacts on the sense of personal security of users; and Improvements to the routes through Bure Park to encourage use as leisure walking and cycling routes.	s e d e e e t t d d f, s s g s t t t	 permission and detail provided, as the application is for access in detail. These need to include Along Lords Lane - at least one to connect with the circular pedestrian/cycle route, together with a crossing of Lords Lane – see row after para 7.2.8, column 2 – green text agrees to provision of connection between circular route and Lords Lane – an additional crossing of Lords Lane can be provided at the point of access. At the southern end of Bucknell Road as it passes the site, together with a crossing point giving access to the footpath along the railway, which is to be upgraded for cycling. A commuter pedestrian route along the downgraded section of Bucknell Road is shown on the Walking & Cycling Strategy Plan of the DAS (page 89) – a copy of page 89 is provided at Appendix A. As shown on the drawings that supported the NW Strategic Link Road planning application (which has been granted permission) a road crossing was to be sited in the locality of Bucknell Road. This will form part of the delivery of

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				the Strategic Road Link, the delivery of which is under discussion.
				 Into Elmsbrook, including one between the vehicular access and Banbury Road. As shown on the Walking and Cycling Strategy Plan a route (subject to ongoing discussions with A2Dominion) will be provided into Elmsbrook in the vicinity of the Gagle Brook primary school – this link is considered to be suitable to access the services provided within the Elmsbrook development (primary school and Eco Business Centre).
				• Into the Firethorn application site, corresponding with the position proposposed in their application As shown on the Walking and Cycling Strategy Plan provision is made for a route adjacent to the Firethorn site, the requirement to link into the Firethorn network proposals can be conditioned with further details coming forward at reserved matters.
				 Across the open space and alongside the solar farm, to Bainton Road - this provides onward links to the countryside on quiet roads Awaiting response from HLM.

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				• Along Bucknell Road - as required to connect the development on either sides of Bucknell Road, including primary routes towards the railway underpass, and to the cemetery A route alongside Bucknell Road is shown on the Pedestrian and Cycling Strategy Plan.
5.5.13		Noted. See response to Figure 5.3 above. The same improvements that were agreed on the 2014 scheme will be delivered.		Note: the delivery of some of these schemes may take the form of a s106 contribution as discussed.
5.9.5	Bicester Village Rail station – not	Noted – East West Rail is a major infrastructure project to deliver rail connections between Oxford and Cambridge and will be delivered in three connection stages. Stage 1 (Oxford to Bletchley/Milton Keynes) is aimed to be delivered by 2025 with an extension to Bedford (Stage 2) and to Cambridge (Stage 3) to follow.		-
		TA Part 3		
Fig 7.2		The NWB masterplan shows the strategic pedestrian/cycle routes as red/brown/yellow lines.		-

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	framework.			
7.2.4	The timeframe for the delivery of the A4095 realignment is now uncertain, following the reallocation of its Growth Deal funding, and can no longer be assumed to be delivered by OCC	Noted. See response to 4.3.3. above.	-	-
7.2.6/Fig 7.4	strategy does not accord with the NW Bicester Vehicular Access Strategy in the NW Bicester Masterplan Access and Travel Strategy, which shows the spine road leading into Charlotte Ave	respect of the delivery of the access to Charlotte Avenue. The access could take the form of enabling all vehicle movements and active travel or i could form a bus only link alongside active travel. Modelling of the A4095/Banbury Road junction is		
Fig 7.4	Bucknell Road is too far south and therefore not in accordance with the	and traffic calming and traffic	progress with discussions.	Public meeting held on 14.03.2022 where traffic calming proposals for Bucknell Road and Bucknell village were presented (see Appendix B). A

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	using Bucknell Road by offering a			response to the parish council's queries has been provided.
7.2.7	strategy includes primary accesses			-
	development, avoiding the severely congested junction of Lords Lane/Bucknell Rd/Howes Lane. Whilst the developer could build the	The western access will be taken from the SLR. The eastern access is taken from the existing A4095. DLA are discussing this issue with CDC with a proposal to update the key	5	

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	forward before the onward connection south of the railway is opened. Also two accesses are mentioned off the SLR (realigned section of the A4095). Only one is shown on the plan in Figure 7.4 – this needs clarification. A number of accesses are indicated off Bucknell Road, and one off Bainton Road, for which no details are provided. As approval is sought for accesses as part of this outline application, details of each access from the highway must be provided as part of the application. The bus only link between the A4095 realignment and Lords Lane/Bucknell Road is not shown - that was part of the NWB	drawing no. HI M066/026A in relation	Depends on CDC's view on whether it is acceptable to reserve details of some accesses (including position).	Discussion is ongoing with CDC. The planning officer has not rejected the use of a condition but has also suggested an alternative may be to alter the description of the development.

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	framework. However, provided an acceptable bus loop can be provided, to link with the bus route within the Exemplar site, this would be acceptable, as the buses could access the site from the Banbury Road rather than Bucknell Road. However, the link through to the Exemplar site is only shown as a 'potential' access.	that. Noted. See response to 7.2.6/Fig 7.4.		
7.2.8	be provided. As stated above this was part of the vehicular access strategy for NW Bicester. Even if demonstrated as not necessary for car traffic, it must be provided as a	The site boundary plan (HLM066-088- Rev B) submitted with the application shows the application boundary is		

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				It is common for large development to
	Walking and cycling routes: These routes should be included in the Development Framework Plan, together with connections to off site public rights of way. Key routes need to be secured through the planning permission to ensure that	and cycling routes together with connections to off-site public rights o way are shown in Figure 7.5 which is a reproduction of the figure within the	avoid them being overlooked. Why would they not be included? f a	produce a separate movement plan. This plan can be produced as a drawing to which a planning condition can be attached.

they are delivered in a timely development. fashion once the site is divided up	
onto parcels.	
All the routes shown in Fig 4.3 should be LTN 1/20 compliant within the urban area there should be segregation between pedestrian and cycle routes and priority over minor roads. Details of connection points to the highway network must be shown as these are part of the access arrangements. A – important connection point to ped/cycle subway leading to the NW Bicester development 5 diverse as uitable link via a proposed toucan crossing to the subway. The NW Bicester development A solution line marked in on the map below should also be provided. B – the NW Bicester Masterplan shows a connection onto Lords Lane/realigned A4095 here – this should be shown in detail as it part of the access arrangements.	eet cross-

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		Walking and Cycling Strategy		
		Despite the NW Bicester masterplan		
		not showing the link, it can b	e	

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	planning application. This site should connect to that, and will need to provide a bridge over the watercourse.	Firethorn site, enabling an active travel connection to be made. This request is currently being considered and Jubb will provide ar update as soon as discussions with landowners have been undertaken. Noted.	There will need to be an agreement for both sites to provide access across to whichever comes first, and for both to allow access across the boundary within a given zone. Similar agreements have been made elsewhere.	Noted.

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	Bucknell Road pass Hawkwell	The detailed delivery of this route is being discussed but it is understood that its delivery is available as it is the same landowner.		_
7.2.9	does not consider any off-site improvements. Off site improvements are a key part of the NW Bicester Access and Travel Strategy. A key access route in that	relation to walking and cycling specifically laid out in paragraph 10.1.6. As stated, these were the	this scale to fully fund/provide the route alongside the railway. Firethorr are making contribution towards improvement of Banbury Rd route.	the previous application set out in the OCC response (23 rd

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	adjacent to the railway, which	welcomed with OCC as to the appropriate level of contribution , delivery that is related to the development.		Footpath 12 (alongside railway line) to enable commuting cycling (index linked at 2014 prices). The development proposes to replicate this contribution index linked to an agreed date.
7.3.1	Bicester's public transport strategy is only deliverable if all the	development provides the opportunity to deliver an integrated public transport service with the adjacent Exemplar site. See also response to		-
7.4.1	though there is no information to demonstrate that the land allocated	Whilst the application is for outline consent only, DLA have undertaken a high-level design to ensure that the outline land uses can be provided within the allocated area – see plar attached at Appendix B . Car club spaces will be provided within the local centre car club. The plan does not provide a definitive layout as details of the layout will be		-

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		determined as part of a reserved matters application, but it indicates that there is sufficient space to accommodate the land uses and supporting infrastructure that is proposed.	5	
7.5.1	The travel plan is critical to achieve the low car usage predicted. OCC do not consider the submitted travel plan to be sufficiently robust to support this. See comments provided under Travel Plan. OCC would require a detailed travel plan to be agreed before planning permission is issued, and secured via the S106 agreement, with payments to be made to OCC in the event that measures are not delivered, to allow OCC to deliver them.	Noted, an updated TP will be prepared		
7.6.1	The internal road layout should be designed in accordance with the Oxfordshire Street Design Guide.	Noted.	-	-
7.7.2	predicted in this TA, lower car parking standards would need to be agreed. The same would apply to non-residential vehicle parking, to avoid the non-residential uses within the site attracting trips from outside NW Bicester.	parking standards (maximum of 1.5 spaces per dwelling), capping residential parking does not lead to lower car use. The provision of alternative travel options, journey times and capped destination parking are the carrots and sticks that have a	reviewing parking standards and guidance on Decide and Provide. My view remains that in Bicester, it needs to be made less easy for people to use cars. Restricting the number of cars per household is one such way Certainly having less on plot parking	The Firethorn application indicates in its TA that parking will be provided in accordance with CDC and OCC standards. OCC's Single Response estates that the overall parking and cycle parking spaces eventually approved may be different from the number specified in the application and also seeks to ensure that

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		directly relatively significant to can use especially within a highway network which is constrained, and which provides opportunities for active travel and the use of public transport People will still need cars to undertake certain weekly journeys i.e to visit family who live further away the heavy weekly shop, to gain access to specific services that are not wel served by public transport. Overtime as networks become more constrained, and people chose not to travel by private car due to the ability to travel quicker by other modes can ownership will eventually lower. The developer is not seeking to constrair car ownership but to lower car usage through the provision of alternative mode infrastructure that will enable modal shift to occur. Lower car parking standards for non- residential uses is acceptable ir principle.	Street Design Guide) Have you considered off plot parking barns?	sufficient visitor parking spaces are provided. The response makes no requirement for a low provision of car parking spaces or for restriction on the number of cars per household although the site also forms part of the original Bicester Eco-Town. As stated within TNO4 and below in Column 2, 8.4 the TRICS daily private house trip rate has naturally reduced by 17% between 2014 and 2019 due to a change in travel behaviour (working from home, online shopping) and therefore, it is considered that the development trip rates are achievable and do not rely on lower car ownership.
7.7.5	generation predicted, every member of each household old enough to ride a bike should have space to park it securely. Therefore there should be greater provision than in the Oxfordshire Cycle Design Standards, which are minimum	states: Resident cycle parking – 1 space for 1	No, but you know how many bedrooms there are and could at least have one per bedroom.	The development will provide to the

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	connection with other land uses at the site including the burial ground, play areas, allotments, open space etc. The school should have cycle parking, scooter parking and buggy parking, as well as nearby off-site cycle parking for parents to use when going into the school to drop off children.	The developer is happy to discuss additional secure cycle parking for		
7.8.2	Given the timescales for the review of the Local Plan, in advance of its adoption, plans should comply with the Oxfordshire EVI Strategy.	Noted.	-	-
Section 8, Vehicle Trip Generation	made in the calculation of trip generation, which are unrealistic in my opinion. The overall conclusion	assessment and was previously submitted (18.02.2022) to OCC for		-

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	would be no greater than that predicted in 2014, is not reliable. This conclusion means the TA does not include any traffic modelling or junction assessments.			
8.3.2	States that the calculation of external vehicle trip generation has been undertaken in line with the 'Decide and Provide' approach (TRICS, Feb 2021). However, it seems over simplified when compared with the description of the approach in the TRICS guidance referred to. The guidance refers to establishing trends over time and the creation of a number of scenarios which this TA does not show. Moreover, as acknowledged in this paragraph, the approach is vision-led, whereas the TA does not in my view set out a low car vision for the site.			
8.3.5	It appears only two market housing sites have been selected in TRICS to provide the initial forecast. As there are few, large, market only housing developments in the database, it may have been more realistic to select large mixed market/affordable developments. Moreover the sites chosen do appear to also have primary schools and local centres and so would			

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	already have a good level of internalised trips. It's therefore double discounting to discount internalised trips from the TRICS trip rate.			
8.3.6	There is insufficient detail on the mixed use local centre to ascertain that it is 'purposely designed to serve the specific requirements of the residential proposal'. It's quite likely that, depending on what stores/businesses it contains, it will attract trips from the surrounding area and even nearby villages. Likewise, with freedom of choice for parents, it's likely that the primary school will attract pupils from outside the development.		_	
8.3.18	'34% of the workplace population in Bicester who drive to work also live locally in the same area' – how big is this area, and how many jobs per household? I'm not sure it would be appropriate to use the same percentage to assume that 34% of work purpose car trips in the development could be discounted from the external vehicle trip rate, when considering the size of the development? Nevertheless I acknowledge this makes little difference in this case.			

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8.3.21	Discounting all escort education journey purpose trips is not realistic and doesn't take account of the number of children likely to be escorted to schools off site, including private schools. This discounting results in a large number (415) being discounted from the am peak trips predicted by TRICS. See above regarding the TRICS sites already located close to primary schools.		-	-
8.3.24	The discounting of 50% of 'personal business' related trips is unreliable as nothing is known about the range of services to be provided at the local centre. Other than retail or food, businesses at the local centre are unlikely to cater for more than a small proportion of the site's residents, and it's hard to believe they would attract over 150 trips in the peak hour that would otherwise have been made off site.		-	-
8.3.35	designed with 'appropriate work areas and areas to support recreation', to enable the full potential of home working. What is the vision for this and will any special standards apply to the housing? How much co-working	from home bought about by the	this. When the time comes can we make sure this has a lift so the upper floor is accessible to all.	

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	Local Centre?	outline application have been provided to enable a flexible approach and ir will be possible to provide a suitable floor area of co-working space i.e above the proposed convenience store.		
8.3.38	application is not considered sufficiently strong to result in a 15% increase in sustainable modes. OCC would be looking for the framework travel plan to be	sustainable mode shift.	t 2 - 2 2	
8.4	predicted external trip generation	Noted. A review of trip rates from the TRICS database indicates a reduction of 17% in daily residential dwelling trip rates for private housing.YearDaily Two-way Trip Rate Dwelling20145.12220154.76720164.610		

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		2017 4.710		
		2018 4.482	-	
		2019 4.270		
		Additionally, a review of the base t rates used in the 2014 application I		
		been undertaken. The daily trip rate	e of	
		the 21 sites used for the 'priv housing' element of the previo	bus	
		development indicates a daily trip r of 5.329 vehicles per dwelling.	ate	
		Applying this trip rate to the 2,6 dwellings would have given rise		
		13,855 two-way daily trips. Divid this number of trips by the lov	ing	
		historical 2019 trip rate would ena a development of 3,244 dwellings	i.e.	
		an additional 644 dwellings. With proposal seeking an additional 5	00	
		dwellings it is considered that th will be no additional vehicles on	the	
		highway network than was origina permitted in the 2014 scheme.	illy	
		Additionally, we would expect		
		further reduction in vehicle trips the 2019 two-way daily trip rate	is	
		prior to the Covid-19 pandemic a the changes bought about that se		

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		many employers offering hybric working.		
10.1.3	because the BTM has been updated since 2014 to take in a higher level of committed development following the adoption of the current local plan. In the 2014	application any deterioration to the highway network because of the inclusion of additional committee	traffic impact of the development taking into account updated committed development to have ar informed view of the impact on the network. Note that the Decide and Provide Guidance is to model more than one scenario.	
Appendix D	Main access off realigned A4095. Segregated cycle facilities required on both sides of the road. Note that LTN 1/20 has been introduced, and	Noted. Design to be amended.	_	-

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	Oxfordshire Cycle Design Standards, since the PP for the realigned A4095. Refuge at crossing should be designed for cyclists – it is not wide enough. Crossing should be straight over (this was the case with the approved planning permission for the road).			
Appendix E	3m shared use path is no longer adequate. Is two-lane approach from the site necessary? Segregated cycle facilities required on both sides of the road within the development too – compliant with	Noted. Design to be amended. The Lords Lane site access forms part of the Primary Street identified on the framework plan and will therefore, be comprised of the components as shown in the cross-section at Appendix A.		-

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Appendix F	junction of secondary access into the site. The design of this junction needs to be considered in the	accordance with OCC desigr guidelines. A link into the GI route parallel to Bucknell Road will be		
Appendix G	Connection to Cranberry Ave, within the Exemplar Site. Clarification needed as this is referred to in the access strategy as potential. The connection must be made, even if only as a bus only route with ped/cycle access.	Dealt with above in 7.2.6/Figure 4 and 7.2.8.	-	-
Appendix L	impact with non-local plan development: Clarity is needed on this methodology as it is showing	The calculation is based on the original vehicle flows agreed for the 2014 application (Columns A & B) with a pro rata approach used for the proposed development. The original 2014 also show negative % change or some links.		-
Green and Blue Infrastructure Principals		DLA – Can we say that the G&BIF document Figure 12 will be updated?		

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	must be clarified, set out and safeguarded in this application. There is nothing establishing the principles of width, surface, lighting wayfinding and road crossings along this and all other routes.			
TN02 Appendix B			with OCC property yet? Can we have a larger, scale drawing and swept path analysis. Where is bus stop or the spine road? I can't see the	The illustrative layout was drawn up to provide basic information that the proposed floor space and associated servicing could be achieved. The application is seeking outline

Appendix A Walking and Cycling Strategy Plan (extract from DAS)

WALKING AND CYCLING STRATEGY

- A permeable network of high-quality walking and cycling routes will be provided across the site to maximise the site's accessibility and permeability by active modes of travel. These routes will be delivered in a combination of segregated cycleways, traffic free routes, shared paths and roadside provision. The routes will join with the existing active travel provision in the surrounding area facilitating continuous pedestrian and cycling connections to the local villages adjoining developments and into Bicester.
- In order to achieve a high uptake of walking and cycling to and from the site, the masterplan ensures a high level of accessibility by walking and cycling within the site as well as strong connections on foot and cycle to off-site destinations.
- An internal circular leisure route also provides links to the existing public right of way to the north alongside the more direct commuter routes providing links to the wider Bicester network including a link to the development southwest of the Marylebone to Birmingham railway line via the new underpass.
- Outside the site the signalised site accesses, the signalisation of the Banbury Road / A4095 and a controlled crossing linking the severed Bucknell Road, will provide safe and convenient crossing facilities for pedestrians and cyclists.



Appendix B Bucknell Village Traffic Calming Proposals



